# REPORT OF THE AUDIT OF THE WHITLEY COUNTY SHERIFF'S SETTLEMENT - 2000 TAXES AND SHERIFF'S SETTLEMENT - 2000 UNMINED COAL TAXES

August 21, 2001



## EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

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To the People of Kentucky
Honorable Paul E. Patton, Governor
T. Kevin Flanery, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Michael Patrick, Whitley County Judge/Executive
Honorable Ancil Carter, Whitley County Sheriff
Members of the Whitley County Fiscal Court

The enclosed report prepared by Berger & Ross, PLLC, Certified Public Accountants, presents the Whitley County Sheriff's Settlement - 2000 Taxes and 2000 Unmined Coal Taxes.

We engaged Berger & Ross, PLLC, to perform the financial audit of this statement. We worked closely with the firm during our report review process; Berger & Ross, PLLC, evaluated the Whitley County Sheriff's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Enclosure

# AUDIT EXAMINATION OF THE WHITLEY COUNTY SHERIFF'S SETTLEMENT - 2000 TAXES AND SHERIFF'S SETTLEMENT - 2000 UNMINED COAL TAXES

August 21, 2001

#### Berger & Ross, PLLC

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#### **EXECUTIVE SUMMARY**

## AUDIT EXAMINATION OF THE WHITLEY COUNTY SHERIFF'S SETTLEMENT - 2000 TAXES AND 2000 UNMINED COAL TAXES

#### August 21, 2001

Berger & Ross, PLLC has completed the audit of the Sheriff's Settlement - 2000 Taxes and the Sheriff's Settlement 2000 Unmined Coal Taxes for Whitley County Sheriff as of August 21, 2001. We have issued an unqualified opinion on the financial statements taken as a whole. Based upon the audit work performed, the financial statements are presented fairly in all material respects.

#### **Financial Condition:**

The Sheriff collected taxes of \$4,344,032 for the districts for 2000 taxes. The Sheriff distributed taxes of \$4,159,578 to the districts for 2000 Taxes. Taxes of \$259 are due to the districts from the Sheriff and refunds of \$435 are due to the Sheriff from the taxing districts.

#### **Report Comment:**

• The Sheriff Should Have Required The Depository Institution To Pledge Or Provide Additional Collateral Of \$622,095 To Protect Deposits.

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Bob Ross, MBA, CPA, CFE Todd A. Berger, CPA

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Members of the Whitley County Fiscal Court

#### Independent Auditor's Report

We have audited the Whitley County Sheriff's Settlement - 2000 Taxes and the Sheriff's Settlement - 2000 Unmined Coal Taxes as of August 21, 2001. These tax settlements are the responsibility of the Whitley County Sheriff. Our responsibility is to express an opinion on the financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in the Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Sheriff's Tax Settlements issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatements. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statements on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the Whitley County Sheriff's taxes charged, credited, and paid as of August 21, 2001, in conformity with the modified cash basis of accounting.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated July 18, 2002, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

To the People of Kentucky
Honorable Paul E. Patton, Governor
T. Kevin Flanery, Secretary
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Honorable Ancil Carter, Whitley County Sheriff
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Based on the results or our audit, we present the accompanying comment and recommendation, included herein, which discusses the following area of noncompliance.

• The Sheriff Should Have Required The Depository Institution To Pledge Or Provide Additional Collateral Of \$622,095 To Protect Deposits.

Respectfully submitted,

Berger & Ross, PLLC

Audit fieldwork completed - July 18, 2002

#### WHITLEY COUNTY ANCIL CARTER, SHERIFF SHERIFF'S SETTLEMENT - 2000 TAXES

#### August 21, 2001

				Special				
Charges	Cou	ınty Taxes	Ta	xing Districts	Sc	hool Taxes	St	ate Taxes
Real Estate	\$	493,231	\$	533,429	\$	1,532,405	\$	809,436
Tangible		94,862		99,752		171,245		310,497
Intangible								78,677
Fire Acreage		4,152						
Additional Bills		2,331		2,513		3,940		3,906
Oil, Gas, Limestone, Sand and Gravel Taxes		9,672		10,460		48,705		15,857
Correcting Erroneous Tax Assessments		239		258		765		2,180
Penalties and Interest		5,691		6,110		19,917		10,369
Franchise Corporation Taxes		101,605		112,332		330,930		,
Gross Chargeable to Sheriff	\$	711,783	\$	764,854	\$	2,107,907	\$	1,230,922
Credits								
Exonerations	\$	11,197	\$	12,039	\$	36,248	\$	24,089
Delinquents	Ψ	43,031	Ψ	46,145	Ψ	146,160	Ψ	73,364
Unpaid Franchise Taxes		6,290		6,504		12,665		75,504
Discounts		8,069		8,630		21,887		16,883
Discourts		0,007		0,050		21,007		10,005
Total Credits	\$	68,587	\$	73,318	\$	216,960	\$	114,336
Net Tax Yield	\$	643,196	\$	691,536	\$	1,890,947	\$	1,116,586
Less: Commissions*		27,623		29,390		75,638		47,742
Taxes Due Districts	\$	615,573	\$	662,146	\$	1,815,309	\$	1,068,844
Less Taxes Paid		615,045		661,777		1,888,676		1,068,022
Less Current and Prior Year Refunds		573		627		2,064		902
Add Commissions Refunded From Schools								
To Sheriff						75,638		
				**	***	<u> </u>		_
Due Districts or (Refunds Due Sheriff)								
as of Completion of Fieldwork	\$	(45)	\$	(258)	\$	207	\$	(80)

<sup>\*, \*\*,</sup> and \*\*\* See Page 4

The accompanying notes are an integral part of the financial statements.

WHITLEY COUNTY ANCIL CARTER, SHERIFF SHERIFF'S SETTLEMENT - 2000 TAXES August 21, 2001 (Continued)

*Commissions:	10% o 4.25% o 4% o	on S	2,	10,000 441,318 890,947	
**Special Taxing Distric	ts:				
Library District				\$	(252)
Health District					(14)
Extension Service Dist	trict				4
Soil Conservation Dist	rict				4
Due Districts or (Refu	nds Due	Sherif	f)	\$	(258)
***School Districts:					
Common School Dist	rict			\$	(44)
Corbin Independent I	District				251
Due School or (Refun	nd Due Sh	neriff)		\$	207

#### WHITLEY COUNTY ANCIL CARTER, SHERIFF SHERIFF'S SETTLEMENT - 2000 UNMINED COAL TAXES

#### August 21, 2001

			$S_1$	pecial				
<u>Charges</u>	Count	ty Taxes	Taxir	g Districts	Scho	ol Taxes	State	Taxes
gi iga ogg i i p								
Sheriff's Official Receipt for	Ф	200	Ф	202	ф	1 410	ф	<b>5</b> 4
Unmined Coal	\$	280	\$	303	\$	1,412	\$	54
Gross Chargeable to Sheriff	\$	280	\$	303	\$	1,412	\$	54
Credits								
Exonerations	\$	3	\$	3	\$	14	\$	0
Delinquents	Ψ	29	Ψ	31	Ψ	145	Ψ	21
Discounts		5		5		25		1
								_
Total Credits	\$	37	\$	39	\$	184	\$	22
N . W . N' 11	ф	242	Ф	264	ф	1.220	ф	22
Net Tax Yield	\$	243	\$	264	\$	1,228	\$	32
Less: Commissions*		10		11		49		1
Taxes Due Districts	\$	233	\$	253	\$	1,179	\$	31
Less Taxes Paid	Ψ	233	Ψ	253	Ψ	1,228	Ψ	31
Add Commissions Refunded From Schools						,		
To Sheriff						49		
Due Districts								
as of Completion of Fieldwork	\$	0	\$	0	\$	0	\$	0
*Commissions: 4.25% on \$	539							
4% on \$	1,228							

The accompanying notes are an integral part of the financial statements.

### WHITLEY COUNTY NOTES TO FINANCIAL STATEMENTS

August 21, 2001

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

#### B. Basis of Accounting

The financial statements have been prepared on a modified cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statements. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue, which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue, which are recognized when there is proper authorization. Taxes paid are uses of revenue, which are recognized when distributions are made to the taxing districts and others.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. The Sheriff entered into a written agreement with the depository institution and met requirements (a), (b), and (c) stated above. However, as of December 12, 2000, the collateral and FDIC insurance together did not equal or exceed the amount on deposit, leaving \$622,095 of public funds uninsured and unsecured.

WHITLEY COUNTY NOTES TO FINANCIAL STATEMENTS August 21, 2001 (Continued)

#### Note 2. Deposits (Continued)

The county official's deposits are categorized below to give an indication of the level of risk assumed by the county official as of December 12, 2000.

	Bank Balance
Collateralized with securities held by pledging depository institution in the county official's name	\$ 2,110,930
FDIC Insured	100,000
Uncollateralized and uninsured	622,095
Total	\$ 2,833,025

#### Note 3. Tax Collection Period

#### A. Property Taxes

The real and personal property tax assessments were levied as of January 1, 2000. Property taxes were billed to finance governmental services for the year ended June 30, 2001. Liens are effective when the tax bills become delinquent. The collection period for these assessments was November 21, 2000 through June 29, 2001.

#### B. Unmined Coal Taxes

The tangible property tax assessments were levied as of January 1, 2000. Property taxes are billed to finance governmental services. Liens are effective when the tax bills become delinquent. The collection period for these assessments was October 30, 2000 through June 29, 2001.

#### Note 4. Interest Income

The Whitley County Sheriff earned \$13,547 as interest income on 2000 taxes. As of August 21, 2001, the Sheriff is due a refund in interest of \$465 from the Common School District, \$132 from the Corbin Independent District, and the Sheriff owes \$921 in interest to his fee account.

#### Note 5. Sheriff's 10% Add-On Fee

The Whitley County Sheriff collected \$23,171 of 10% add-on fees allowed by KRS 134.430(3). This amount was used to operate the Sheriff's office.

#### Note 6. Advertising Costs And Fees

The Whitley County Sheriff collected \$1,051 of advertising costs allowed by KRS 424.330(1) and KRS 134.440(2). As of August 21, 2001, the Sheriff owes \$412 in advertising fees to his fee account.

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## WHITLEY COUNTY ANCIL CARTER, SHERIFF COMMENT AND RECOMMENDATION

August 21, 2001

The Sheriff Should Have Required The Depository Institution To Pledge Or Provide Additional Collateral Of \$622,095 To Protect Deposits

On August 21, 2001, \$622,095 of the Sheriff's deposits of public funds in depository institutions were uninsured and unsecured. According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with Federal Deposit Insurance Corporation insurance, equals or exceeds the amount of public funds on deposit at all times. We recommend that the Sheriff require the depository institution to pledge or provide collateral in an amount sufficient to secure deposits of public funds at all times.

Sheriff's Response:

We will take care of this.

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# REPORT ON COMPLIANCE AND INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



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Members of the Whitley County Fiscal Court

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the Whitley County Sheriff's Settlement - 2000 Taxes and the Sheriff's Settlement - 2000 Unmined Coal Taxes as of August 21, 2001, and have issued our report thereon dated July 18, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Whitley County Sheriff's Settlement - 2000 Taxes and the Sheriff's Settlement - 2000 Unmined Coal Taxes as of August 21, 2001 are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under <u>Government Auditing Standards</u> which is described in the accompanying comment and recommendation.

• The Sheriff Should Have Required The Depository Institution To Pledge Or Provide Additional Collateral Of \$622,095 To Protect Deposits

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Whitley County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses.

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

#### Internal Control Over Financial Reporting (Continued)

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party.

Respectfully submitted,

Berger & Ross, PLLC

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Audit fieldwork completed - July 18, 2002